

Accelerate Reforms and Enhance Efficiency with Keen Determination; Overcome Challenges and Promote Diversification with Fortified Efforts

Policy Highlights of the Macao Special Administrative Region (MSAR) Government in 2026

The year 2026 marks the beginning of the national 15th Five-Year Plan and MSAR's third Five-Year Plan. The MSAR Government will unite all sectors of society to fully and accurately implement the principles of "One country, two systems", "Macao people governing Macao", and a high degree of autonomy; firmly safeguard national sovereignty, security, and development interests; comprehensively implement the principle of "patriots governing Macao"; actively align with the country's development plan, with a heightened sense of responsibility and mission; expedite appropriate economic diversification; deepen public administration reform; continuously improve people's livelihoods; accelerate construction of the Guangdong-Macao In-depth Cooperation Zone in Hengqin; better integrate with and contribute to national development; and strive to create a new horizon of high-quality development for the practice of "One country, two systems" with Macao characteristics.

Overall Direction and Policy Highlights in 2026

I. Overall Direction and Major Goals of the MSAR Government in 2026

The overall administrative direction of the MSAR Government in 2026 includes: deepening administrative reform; vigorously promoting appropriate economic diversification; precisely optimising people's livelihoods; and integrating into national development.

Major administrative goals of the MSAR Government in 2026 include: sustaining economic recovery and achieving tangible progress in appropriate economic diversification; maintaining positive GDP growth, while further improving the business environment and economic vitality; achieving new progress in the construction of the Guangdong-Macao In-depth Cooperation Zone in Hengqin; strengthening Macao-Hengqin integration; effectively safeguarding local employment, optimising livelihood services, providing dedicated care and support for vulnerable groups; pressing ahead with administrative and legal reforms, elevating the standard of governance; robustly safeguarding national security; and maintaining a peaceful and stable society.

II. Policy Highlights of the MSAR Government for 2026

(I) Safeguarding National Security and Maintaining Social Stability

National security is the cornerstone for the stable and long-lasting practice of the principle of "One

country, two systems” with distinct Macao characteristics. The MSAR Government has always been determined to uphold its bottom-line thinking and risk awareness, offering full support to the National Security Affairs Adviser and the National Security Technical Advisers as they fulfil their duties; and focusing our efforts on preventing and mitigating hidden risks to ensure Macao’s peace and stability.

1. Safeguarding National Security

The Government will strengthen the legal system for safeguarding national security. It will enhance the top-down framework for safeguarding national security by refining the structure and operational mechanisms of the Committee for Safeguarding National Security of the MSAR; proceed with drafting the law on the Committee for Safeguarding National Security of the Macao Special Administrative Region and the amendments to its associate regulations; and continue to advance legislation to prevent, investigate, and curb terrorist activities. The Government will review and propose amendments to Law No. 2/2006 – Prevention and Suppression of the Crime of Money Laundering, and By-law No. 7/2006 – Preventive Measures against Money-laundering and Terrorism-financing.

The Government will continue to refine the Civil Protection Master Plan and various specialised contingency plans; broaden the use of technology in civil defence; continue perfecting the platform for applications enabling effective overall command during emergencies; and deepen regional emergency cooperation.

The Government will foster a culture of modern police services and robustly prevent and combat all forms of criminal activities, thus effectively protecting public order and public lives and property.

The Government will continue advancing the construction of the “Sky Eye” project and study the launch of the third phase of the “Intelligent Maritime Surveillance System” project, to steadily develop smart policing capabilities.

2. Reinforcing the Foundation of Patriotism and Love for Macao

The Government will continue working more closely with patriotic and Macao-loving associations, bring together all sectors of society and harness their collective power, optimise the existing laws and plans that govern these associations and guide their growth.

The Government will establish a leading group for youth patriotic education; study the formulation of a Master Plan for National Security Education; and continue strengthening the curricula and teaching materials for basic education and tertiary education.

(II) Deepening Public Administration Reform to Enhance Governance Effectiveness

1. Deepening Public Administration Reform

Focusing on the overall objective of enhancing governance effectiveness, the MSAR Government will fully utilise the established leadership and coordination mechanisms, and deepen public administration reforms to tackle long-standing poor communications and insufficient coordination among public departments that work in their individual ways. By breaking down these departmental walls, the Government will foster a genuine spirit of collaboration to build a proactive, accountable, corruption-free, and efficient government.

To accelerate reform for achieving a streamlined administration, delegated authority and improved services, the Government will systematically review all areas under its regulation and supervision, with a particular focus on administrative approvals that affect the business environment, and simplify procedures by streamlining processes, improving management, and clarifying responsibilities. For matters amenable to market-based regulation, the role of the market will be prioritised. The Government will reduce superfluous administrative procedures that affect economic activities, thereby unleashing societal and economic vitality.

Regarding reorganising the streamlined departmental functions, a study will be conducted on unifying the administrative and financial support for departments under the Chief Executive, to be managed by the Government Headquarters Affairs Bureau. The Municipal Affairs Bureau will undergo reorganisation, with related functions transferred to the Public Works Bureau and the Land and Urban Construction Bureau. The Cartography and Cadastre Bureau will be integrated into the Land and Urban Construction Bureau, which will be formally designated as the lead entity for urban renewal policy. The Economic and Technological Development Bureau will be reorganised and merged with the Consumer Council and the Science and Technology Development Fund. The Monetary Authority will be reorganised. The Cultural Affairs Bureau, the Cultural Development Fund, and the Sports Bureau will be merged. Concurrently, the mandates and internal structures of all public departments will be reviewed, to enable more streamlined and efficient organisational structures.

The Government will strive to foster talent echelons in the civil service, standardise roles and duties, and enable public departments to make better use of transfer and redeployment systems to rationalise the allocation of human resources. It will refine approaches to headcount control by establishing benchmarks for the overall staffing levels of each department. It will explore a cross-ranking promotion system to facilitate rational mobility of talented staff.

To deepen the development of e-governance, the Government will continue upgrading “Macao One Account” to version 3.0 and the “Business & Associations Platform” to version 2.0; continue advancing the electronic registration and notary services; and enhance a government-specific intelligent service platform based on artificial intelligence.

The Government will actively expand cross-boundary administration services and the scope of services at remote service counters, and expand the application of “Smart Collect” for document collection in wider user scenarios and coverage.

To more effectively incorporate public views, the Government will upgrade the unified public feedback platform with advanced technologies, and include departments’ results of handling public feedback as a major element of overall performance assessments. It will optimise the establishment and functions of consultative bodies, thus strengthening the constructive interactions between the Government and the public.

The Government will strengthen and continue deepening anti-corruption, auditing and supervision work. It will strengthen supervision of corporations with public capital, to protect and enhance the effectiveness of the use of public assets.

2. Perfecting the MSAR’s Legal System

The Government will fully leverage the role of the legal coordination working group, to

ensure more effective coordination of legislative projects. It will strengthen communications and coordination with the Legislative Assembly to jointly explore the formulation of new rules for legislative techniques, and continue optimising the legal drafting information platform.

The Government will work on the scientific formulation of the medium-term legislative plan for 2027, to better coordinate all legislative work, ensuring the timely enactment of laws and regulations of public interest, major economic matters and people's livelihoods. Public consultations on amendments to the Civil Procedure Code, the Administrative Procedure Code, and the Code of Administrative Litigation will commence in 2026.

The Government will develop a diverse dispute resolution mechanism within the Greater Bay Area, aiming to achieve mutual recognition of arbitrator qualifications and resource sharing spanning the three regions. Training courses for legal professionals from Guangdong, Hong Kong, and Macao will be organised.

The Government will advance inter-regional judicial and legal assistance through stronger cooperation on criminal justice matters with the Chinese mainland and Hong Kong SAR.

To strengthen international legal cooperation and exchanges, the Government will continue advancing judicial cooperation with countries participating in the "Belt and Road" initiative, Portuguese-speaking countries, and neighbouring countries.

The Government will enhance training for judicial personnel, and organise training courses covering induction, promotion, and continuing professional development. The sixth judicial clerk induction programme is scheduled for completion by June 2026.

3. Enhancing Positive Interactions between the Executive Council and the Legislative Assembly

As the principal organs of political power and governance in Macao, the executive and the legislative bodies must fulfil their respective statutory duties, while further strengthening their communications, coordination, and positive interactions, and improve the collaborative legislative mechanism with the Legislative Assembly, to build strong synergy, create a more favourable environment for Macao's development and reform, and better serve the public.

(III) Consolidating Economic Recovery and Focusing on Appropriate Economic Diversification

1. Promoting Steady Economic Recovery

To attract tourist spending in local communities, the Government will expand the categories of support for the "Concert + Community Spending Discount Scheme" and "Travel Around Macao"; and launch a vigorous promotional campaign for the new "Certified Shop" logo, to enhance consumer confidence among residents and tourists.

To help develop distinctive consumer communities and shopping zones, the Government will integrate diverse "Tourism+" themes, to create immersive cultural tourism and consumption experiences, which will rejuvenate the community's image and the shopping zones. Studies are also underway to assess the feasibility of making permanent pedestrian zones with the aim of revitalising the local economy. The Government will support community associations with establishing district development centres for implementing development plans, with the goal of transforming six designated districts into interconnected shopping hubs, each with its own unique characteristics. It

will introduce targeted measures to attract customers, tailored to the unique characteristics of each community; and seek support from the Ministry of Culture and Tourism to host or co-host more international cultural and tourism conferences and activities, and to support Macao in organising signature tourism events in Macao.

Regarding promoting the high-quality development of small- and medium-sized enterprises (SMEs): the Government will implement a development plan involving “Expertinfective Shops”, “Time-honoured Shops”, and “Century-old Brands”. It will implement financial support measures for SMEs, and optimise various assistance schemes; launch schemes to support digitalisation of SMEs and smart upgrading of the catering industry. It will seek support from the Ministry of Industry and Information Technology for Macao products to participate in national fine consumer product awards.

2. Achieving Substantial Progress in Appropriate Economic Diversification through a Multi-pronged Approach

The Government will focus on nurturing internationally competitive nascent industries by strengthening policy support, boosting capital investment and optimising the business environment, to ensure effective implementation of the objectives outlined in the “1+4” strategy for appropriate economic diversification.

Regarding promoting lawful, healthy and orderly development of the gaming industry: the Government will urge the concessionaires to honour the commitments stipulated in their concession contracts and to implement their planned investments in gaming and non-gaming areas.

To enhance the quality and competitiveness of the integrated tourism and leisure industry, the Government will deepen the integration of “Tourism+” industries to provide visitors with diverse tourism and leisure experiences. It will proactively develop international tourist resources; establish a new government representative office for economic, trade, tourism, and cultural affairs in Kuala Lumpur, Malaysia, while conducting site selection and evaluation for a new office in Northeast Asia; and explore ways to strengthen and expand overseas tourism promotion.

The Government will advance the establishment of a government industrial fund and a guidance fund headed by the Government and jointly financed by public and private capital, and managed by mandated professional teams. The investments in projects and enterprises will align with Macao’s objectives for appropriate economic diversification.

To steadily advance the development of the TCM and Big Health industries, the Government will support tertiary education institution platforms with conducting TCM research and development and transformation of research achievements; and promote the upgrading and transformation of local pharmaceutical factories. It will vigorously promote the business model of promoting medicines through medical treatment services and actively leverage the catalytic effect of the Macao Medical Centre of the Peking Union Medical College Hospital; and advance legislation for the Law on the Operation of Private Medical Institutions.

To continue promoting the high-quality development of the modern financial services industry, the Government will strengthen the promotion of the Investment Funds Law and continue advancing the legislative process for the Securities Law. It will promote the interconnectivity of Macao’s bond market with Chinese mainland and international markets, and strive to attract more issuances of

sovereign bonds, local bonds, and corporate bonds from central and state-owned enterprises, as well as other specialised bonds. It will advance the research and development of the digital pataca and introduce tax incentives for corporate treasury centres.

To accelerate the cultivation of new and high technology industries, the Government will optimise support measures for technology enterprises and continue improving the system for technology funding; seek support from the Ministry of Industry and Information Technology of the People's Republic of China for enterprises qualified under Macao's Technology Enterprises Certification Programme, so they can receive the same treatment in the Chinese mainland as national high technology enterprises; and proactively advance the "Macao Science Satellite-2" project.

To steadily enhance the competitiveness of the exhibition and convention, commerce, and trade industries, the Government will proactively bid to organise high-quality international exhibitions and conventions in Macao; and strive to acquire more convenient travel permit arrangements from the Central Government for Chinese mainland residents attending exhibitions and conventions in Macao.

To promote the sustainable development of the cultural and sports industries, the Government will refine the development plan for the cultural industry; continue hosting large-scale signature festive events; launch a subsidy scheme to support the development of Macao IP (Intellectual Property); and leverage the synergistic functions of large-scale sporting events.

The Government will expedite development of the digital economy and promote the development of traditional industries. It will launch the "Macao Brand" programme and support "Made in Macao" products with expanding their market reach.

To strengthen and optimise Macao's attraction for investment, the Government will continue optimising the "one-stop" service for investors; strengthen joint Macao-Hengqin investment promotion efforts; implement the Scheme for Supporting the Development of the Macao First-Store Economy; encourage greater participation from central and state-owned enterprises in Macao's appropriate economic diversification; carry out preliminary planning and deployments based on the master plan for Macao Technology Research Industrial Park and other major projects, focusing on attracting enterprises in sectors including integrated circuits, biomedicine, digital technology, and aerospace technology.

(IV) Benchmarking the "Three Key-points" Requirement to Accelerate the Development of Hengqin

1. Creating a Benchmark for Macao-Hengqin Integration

The Government will focus on developing a series of landmark projects with catalytic effects. These include: strengthening the China-Portuguese (Spanish) Speaking Countries Economic and Trade Service Centre; facilitating preparatory work for phase one of the University Town; advancing construction of the Hengqin section of the Guangzhou-Zhuhai (Macao) High-Speed Rail and the urban rail link connecting the high-speed rail station to Hengqin Port; steering the development direction for the Macao-Hengqin Innovation Industrial Park and reserving dedicated space for relevant Macao enterprises, to establish it as a landmark industrial park for Macao and Hengqin.

2. Promoting Joint Industrial Development between Macao and Hengqin

To jointly develop a hub for culture, tourism, conventions and exhibitions, and commerce and

trade, Macao and Hengqin will work with all parties to create multi-destination tourism routes; aim for Hengqin to apply to become a “Candidate World-Class Tourist Resort”; and deepen the “multi-venue event” mode.

In terms of innovation for the TCM and Big Health industrial chains, the Government will attract high-quality TCM enterprises and advance the new “register in Macao and produce in Hengqin” model for TCM products.

In building a new Macao-Hengqin cross-boundary financial landscape, the Government will seek to optimise the policy details for EF (Electronic Fence) accounts, thereby further facilitating cross-boundary flows of capital between Macao and Hengqin.

To jointly cultivate new quality productive forces, the Government will promote innovation within the “Macao R&D + Hengqin transformation” mechanism, concentrating efforts on developing high-tech industries, such as integrated circuits; expedite the development of the centre for science and technology exchanges and cooperation between China and Portuguese-speaking countries; and harmonise joint participation by Macao and Hengqin in the construction of the Regional Centre for Technology Transfer and Transformation of National Universities (Guangdong-Hong Kong-Macao Greater Bay Area).

3. Focusing on Attracting Businesses, Capital Investment and Talented People

The Government will enhance investment promotion, strengthen corporate services, and improve the industrial policy framework.

The Government will facilitate the development of high-end talent and advance the “Macao-Hengqin Talent Card” scheme.

4. Promoting the Integration of Macao’s and Hengqin’s Livelihood and Social Services

To strengthen the employment support system for Macao youth, the Government will launch dedicated programmes for employment, internships, and apprenticeships of Macao youth in the Cooperation Zone, and encourage leading enterprises in the Cooperation Zone to recruit Macao residents.

To create a system of education services that aligns with Macao, the Government will complete the construction of the secondary school campus in Macao New Neighbourhood, while aiming to launch junior secondary education in the 2026/2027 academic year and to expand its primary school.

Regarding access to healthcare for Macao residents in the Cooperation Zone, the Government will expand the list of Macao-registered drugs available for use in the Macao New Neighbourhood Health Station; and ensure steady progress with construction of the new facility for the First Affiliated Hospital of Guangzhou Medical University in Hengqin.

5. Building a New Paradigm for the Integrated Development of Macao and Hengqin

Regarding advancing “physical connectivity” through infrastructure, the Government will proceed with upgrading “document-free” clearance to allow drivers to pass through customs without scanning documents by 2026; push forward with plans to add a total of 46 cooperative self-service inspection channels and six manual channels, all equipped with “document-free” functionality; advance the study on site selection for a new Macao-Hengqin link from Hengqin’s Financial Island

to Macao; and promote the phased implementation of the policy allowing “Macao single-plate vehicles” in Hengqin to travel north outside the island.

The Government will also continue deepening “institutional connectivity” of rules and mechanisms; study and implement a more open and optimised “tiered management” policy; and enhance trade facilitation and customs clearance efficiency.

6. Establishing an Efficient Governance Structure

The Government will implement the plan for optimising the functions and structure of the working agencies of the Executive Committee of the Cooperation Zone, and select more outstanding civil servants from Macao to participate in the development of the Cooperation Zone. It will open recruitment of quota-based staff for 2026 to Macao residents.

The Government will optimise and adjust the indicator system for the Cooperation Zone’s role in promoting Macao’s appropriate economic diversification.

(V) Optimising the Livelihood System and Diligently Implementing Livelihood-related Measures

The Government will uphold the principles of “strive within our capability, provide targeted assistance and devote resources to the needy”, to continue improving and optimising people’s livelihoods. It will implement a range of measures for people’s wellbeing, continue implementing the Wealth Partaking Scheme and introduce various tax incentives.

1. Safeguarding Residents’ Employment Rights

The Government will prioritise promoting local employment as a key task vital to overall stability, guided by the principle that local residents shall be given priority for jobs they are capable of and willing to undertake. It will comprehensively review and enhance the approval system for non-resident workers, to better and more flexibly control the number of non-resident workers.

The Government will safeguard priority employment for Macao residents and address youth employment issues in a targeted manner. Through the Employment Promotion Coordination Working Group, it will coordinate cross-departmental resources to promote priority employment for local workers to engage in public work and public services commissioned by public departments.

To perfect labour laws and regulations, the Government will expedite amendments to laws related to the adjustment of maternity leave and annual leave entitlements in accordance with statutory procedures.

To strengthen employment and training support, the Government will promote the development of an integrated vocational training platform, with an anticipated 500 training courses offered by 2026.

2. Enhancing Social Security and Social Services

To continue enhancing the double-tier social security system, the Government will improve the mechanism for regular adjustments to social security benefits disbursement and encourage more employers, employees and residents to participate in the Central Provident Fund system.

To provide favourable support that benefits low-income, vulnerable and disadvantaged groups,

the Government will continue disbursing social security payments and various allowances, with increases to unemployment, sickness, marriage and funeral allowances.

Regarding care for vulnerable groups, the Government will lower the eligibility threshold and increase the amount of the Carers Allowance; disburse an additional month of full allowance to families registered with the Social Welfare Bureau; and increase the allowance amount of the special subsidy for three categories of disadvantaged families and the Social Inclusion Scheme.

To actively respond to the issue of low birth rate, the Government will continue disbursing childcare allowances; enhance the medically assisted reproduction treatment subsidy scheme; enhance support for pregnant women; add approximately 150 childcare places for children under two years old; and establish a support service network covering the stages from pregnancy to nursery.

To continue perfecting services for the elderly, the Government will launch the Ten-year Action Plan for the Provision of Services for the Elderly for 2026-2035; progressively introduce free fixed-line Peng On Tung emergency call services for elderly people living alone and elderly couples; continue collaborating with social service organisations to conduct surveys and register elderly individuals living alone and elderly couples, establishing a database covering all districts in Macao.

The Government will continue expanding the coverage of medical insurance subsidies to Guangdong Province and Fujian Province, with an annual subsidy of up to 1,000 patacas for each eligible resident.

3. Improving Healthcare Service Standards

To improve public healthcare services and specialist medical care, the Government will strengthen collaboration among public, private and non-profit healthcare institutions, to improve the control rates of chronic diseases and the chronic disease treatment competency of both public and private general practitioners.

To promote physical and mental wellbeing among the public, the Government will establish a new medical examination mechanism for schoolchildren; optimise early intervention services; strengthen mental health care at health centres; and increase subsidised places to 10,000 for psychological counselling outpatient services provided by community organisations.

4. Continuously Optimising Housing Policies

Regarding public housing construction: the Government will proceed with the design and construction of public housing in New Urban Zone Area A; examine the feasibility of allocating two-bedroom units to two-person households; strictly enforce the public housing exit mechanism; and continue the public housing rent waiver scheme.

To optimise the Home-Ownership Scheme housing policy, the Government will continue pushing forward with construction of the New Urban Zone Area A Home-Ownership Scheme housing, ensuring its timely completion; follow up regarding the sale and move-in procedures for households applying for the 2019 Home-Ownership Scheme; and commence the eligibility reviews and preparations for apartment selections for the 2021 Home-Ownership Scheme applications.

The Government will continue enhancing services of the Government Apartments for Senior Citizens.

The Government will continue monitoring the private housing market, to ensure a reasonable balance between supply and demand.

5. Developing Sport-for-all and Competitive Sports

To promote the development of sport-for-all, the Government will organise various sport-for-all activities.

To support the development of competitive sports, the Government will increase allowances for athletes and international and local referees; develop Macao's unique sport IP; and leverage the synergistic, radiating effects of major sporting events.

6. Promoting High-quality Integration of Education, Science and Technology, and Talent

To perfect the education system, the Government will expand general education in artificial intelligence ("AI"); launch the Macao Smart Education Platform; and provide funding to support schools with establishing AI classrooms (experimental artificial intelligence classrooms).

The Government will establish a school system, an educational governance mechanism, and a system for financial investment in and monitoring of education that respond to the demands of the new era and demographic trends; and commence the third phase of the Integrated Evaluation of Schools.

To optimise the hardware and software for teaching, and support school development, the Government will push forward the construction of school premises and education centres in two sites within Eastern District; support schools with implementing the "Vibrant School" programme.

Regarding support for the innovative development of higher education institutions, the Government will focus on developing science and engineering disciplines, emerging fields, and interdisciplinary studies, thereby establishing a higher education framework better suiting Macao's appropriate economic diversification.

To strengthen scientific research and transformation of outcomes in higher education institutions, the Government will leverage the national-level scientific platforms of the four state key laboratories, to foster technological transformations in fields such as TCM, integrated circuits, materials science, and artificial intelligence.

To build a hub for attracting high-end talents, the Government will enhance the third phase of talented people recruitment, and publish the findings of the latest survey on future talent demand in Macao's key development industries.

A new phase of the Continuing Education Development Programme will be launched.

7. Attaching Great Importance to Youth Development Work

By perfecting the youth policy action plan and measures, the Government support youth development, strengthen communications with young people, listen to their voices through multiple channels, and encourage their participation in social affairs.

The Government will continue implementing the Plan to Provide Financial Support for Professional Careers of Young Macao People in the Greater Bay Area, to support local youth to work in the Greater Bay Area and the Cooperation Zone; increase the number of places to 620

for the Macao Tertiary Students Chinese Mainland Internship Programme, offering the students who have completed their internship programmes a one-off fixed allowance of 5,000 patacas; and increase the number of places for the Macao Youth Professional Development Programme and local internship programmes.

(VI) Promoting the Development of Cultural “Base” to Foster Exchanges and Mutual Learning

To demonstrate Macao’s charisma as a cultural city, the Government will boost the influence of cultural flagship events; commence operations of the library at Eastern District-2; and organise two major events – the Macao Citywide Reading Month and the Macao Reading Festival, to foster a positive atmosphere for reading across the community.

Regarding strengthening the conservation and revitalisation of cultural heritage and artefacts, the Government will commence the procedures for classifying the fifth batch of immovable heritage items and the second batch of movable heritage items in Macao, to further safeguard the city’s historical and cultural heritage.

The Government will continue discovering and categorising potential intangible cultural heritage in Macao, and announce a new batch of items to be inscribed on Macao’s Inventory of Intangible Cultural Heritage.

Regarding international and academic cultural exchange activities, the Government will hold the International Forum on Mutual Learning among Civilizations cum Exhibition, and introduce the Xian Xinghai cultural IP.

(VII) Perfecting Urban Infrastructure to Build a Smart and Liveable City

The Government will strive to build an environmentally friendly green city and create a more favourable living environment for residents.

1. Accelerating Infrastructure Development

The Government will continue to optimise spatial layout; review the urban development master plan; and actively push forward the planning of various zones.

Regarding the implementation of the Legal System Governing Urban Renewal, the Government will facilitate the redevelopment of the seven blocks of Iao Hon Estate and other renewal projects; consider expanding the scope of applications for completed replacement housing and temporary accommodation; strengthen land resource management; and promote the smooth progress of private redevelopment projects.

To perfect urban infrastructure, the Government will perfect Macao’s disaster prevention and mitigation system, and implement the Flood Prevention and Drainage at West Coloane project (Two Lakes Project), while conducting research on the overall rectification of the Inner Harbour; and press ahead with the legislative work on the Telecommunications Law.

Regarding the commencement of new infrastructure projects, the Government will study the construction of new international fibre-optic cable connections, with a branch connecting to Hengqin; reduce business costs including communication expenses; and create an environment with better basic facilities for all kinds of enterprises.

To optimise electricity management, the Government will expand and perfect Macao's electricity transmission and distribution network, aiming to increase the proportion of clean electricity supplied to Macao from the China Southern Power Grid to 50 percent. It will also expedite the construction of natural gas pipeline networks in core residential areas.

To optimise traffic management, the Government will improve bus services and their monitoring mechanisms, and regulate the taxi supply in the market and push forward research on online taxi booking services.

The Government will comprehensively implement the construction of the East Line of the Light Rail Transit ("LRT"); commence preliminary work for the East Line extension; and continuously optimise LRT services.

To optimise transport planning and facility allocation, the mid-term review of the Macao Road Traffic and Transport Planning Study (2021-2030) will be completed. The Government will continue refining road construction management and improve road conditions.

2. Building a Modern, Beautiful and Liveable Macao

To increase and optimise municipal leisure facilities, the Government will proceed with the construction of eight recreational areas in the Northern District, the green promenade along the southern shores of the Macao peninsula and the Hac Sa Youth Activity Experimental Camp; restructure the Seac Pai Van Country Park, and build the Venceslau de Moraes children's exploration pavilion. The construction of zone 1 of the Citizens' Sports Park will commence.

Regarding the promotion of green development, the Government will achieve the Dual Carbon Goals; finish compiling the Macao Environmental Protection Plan (2026-2030); and actively promote the use of electric vehicles.

The Government will deepen the cross-sectoral and cross-departmental mechanism for urban beautification and management; enhance the urban environment and cleanliness; commence the redevelopment of the Tamagnini Barbosa Market and the Fai Chi Kei hawker area; and initiate the revitalisation of the former Coloane Market.

(VIII) Pursuing a Higher Level of Opening Up to Integrate into Overall National Development

1. Actively Participate in the High-quality Development of the Guangdong-Hong Kong-Macao Greater Bay Area

The Government will improve the working mechanism for joint development of the Greater Bay Area among Guangdong, Hong Kong and Macao. It will implement the 2026 Arrangements of Key Projects for the Development of the Guangdong-Hong Kong-Macao Greater Bay Area; and explore the establishment of a joint meeting system for the chief executives of Guangdong, Hong Kong, and Macao.

The Government will continue strengthening infrastructure connectivity, and expedite the development of the international meteorological data hub.

To strengthen regional cooperation in tourism, the Government will continue close collaboration with Guangdong Province and Hong Kong to jointly promote the tourism brands of the Greater

Bay Area.

Regarding the deepening of technological innovation and financial cooperation, the Government will further integrate into the national innovative technology system, striving for greater openness towards Macao regarding resource allocation, project support, and platform development. It will encourage local research teams and other innovation entities to undertake more national technology programmes and scientific research projects.

The Government will fully leverage the policy effectiveness of the Closer Economic Partnership Arrangement (“CEPA”). It will deepen coordination with the Ministry of Industry and Information Technology, thereby creating favourable conditions for Macao to more actively participate in the development of the national innovative technology system.

To promote cooperation in talent cultivation among Guangdong, Hong Kong and Macao, the Government will push forward with and implement more high-level “One Examination, Multiple Accreditations” qualification courses; and continue to deepen cooperation in talent development and appraisals among the three regions.

Regarding deepening regional intellectual property cooperation, the Government will implement the Agreement on Intellectual Property Co-operation in the Pan-Pearl River Delta Region.

To jointly develop a quality living circle, the Government will continuously optimise the “Northbound Travel for Macao Vehicles” policy; promote regional consumer protection cooperation; enhance cross-boundary food inspection, quarantine and regulatory work; deepen regional contingency collaboration; and jointly build a beautiful Greater Bay Area.

2. Better Utilising and Expanding Functions as a Platform Between China and Portuguese-speaking Countries

The Government will aim to realise the results of the sixth Ministerial Meeting of the Forum for Economic and Trade Cooperation between China and Portuguese-speaking Countries (“PSC”); and strengthen the China-PSC Business Compass Service, to support enterprises with going global and expanding their businesses into markets of PSCs.

The Government will enhance the functions of the China-PSC Commercial and Trade Services Platform; encourage the China-PSC Cooperation and Development Fund to increase investment; and strengthen support for Macao enterprises investing in PSCs, so they can expand their market presence in these countries.

The Government will promote the establishment of the China-PSC Technology Centre; and strive to attract more quality Brazilian and Portuguese technology projects to establish their bases in Macao, Hengqin and other Greater Bay Area cities.

The Government will create a demonstration point that brings together distinctive brands from Portuguese-speaking and Spanish-speaking countries; and encourage more distinctive brands and products from Portuguese-speaking and Spanish-speaking countries to gather in Macao.

The Government will organise the Cultural Week of China and Portuguese-speaking Countries, and expand it to more cities across the Chinese mainland.

3. Deepening International Economic, Trade and Technology Exchanges and Cooperation

The Government will actively participate in meetings and events organised by international organisations, strengthen cooperation and connections with bodies such as the World Trade Organization, and strive to join more international or regional economic and trade organisations to promote external exchanges and cooperation.

To support international technological cooperation, the Government will continue implementing the Funding Scheme for External Science and Technology Cooperation.

4. Actively Participating in and Contributing to the “Belt and Road” Initiative

Following the Government’s leadership and market-driven principles, the roles of the business community, overseas Chinese communities and all sectors of society will be harnessed to actively participate in and contribute to the quality development of the “Belt and Road” initiative.

The Government will implement all tasks outlined in the Five-year Work List for Macao’s Full Participation in and Contributions to the Joint Construction of the “Belt and Road” Initiative (2024–2028); leverage the role of the “Belt and Road” Initiative Tax Academy of Macao; and push ahead with establishing friendship city cooperation with cities in “Belt and Road” countries.

5. Deepening Cooperation with Chinese Mainland Provinces and Municipalities

The Government will fully leverage the Guangdong-Macao Cooperation Joint Conference mechanism. It will pragmatically strengthen cooperation with Chinese mainland provinces, autonomous regions and municipalities, thereby establishing a new development framework for Macao’s regional cooperation.

To actively leverage the benefits of specialised cooperation teams, the Government will explore the feasibility of establishing similar teams for other provinces, autonomous regions and municipalities with close cooperative ties.

(IX) Formulating Macao’s Third Five-Year Plan and Implementing Key Projects

1. Formulating the Third Five-Year Plan for Economic and Social Development of the Macao Special Administrative Region (2026–2030)

The Government will uphold the spirit of President Xi Jinping’s series of important speeches, work in tandem with key national plans, such as the national 15th Five-Year Plan, and formulate and publish Macao’s Third Five-Year Plan based on extensive consultations with all sectors of society and scientific deliberations.

2. Proactively Facilitating the Construction of Four Major Projects

To expedite the development of the Macao-Hengqin International Education (University) Town, the Government will expand the scope for development of higher education institutions in Macao through the extension of educational operations. The first phase of this expansion will entail launching classes of the University of Macau, the Macao Polytechnic University, and the Macao University of Tourism in existing facilities in the Cooperation Zone. It is expected that the teaching activities – mainly in postgraduate education, will commence from September 2026, with an initial student intake of 1,200. The second phase will entail construction of the Cooperation

Zone campus of the University of Macau, while the third phase will focus on construction of the Cooperation Zone campuses of Macao Polytechnic University and Macao University of Tourism.

Regarding the development of the Macao International Integrated Tourism and Cultural Zone, the architectural concept design for the Macao National Museum of Culture will commence in 2026.

To accelerate the development of Macao's international air transport hub (port) on the west bank of the Pearl River, the Government will ensure the progress of the main structure of the Hengqin pre-clearance cargo terminal, and establish an efficient intermodal transport system linking Macau International Airport with the Hengqin cargo terminal.

To facilitate the development of the Macao Technology Research Industrial Park, the Government will carry out development planning of the industrial park, and actively pursue investment promotion. The Macao International Technology Industry Centre will be established, leveraging existing resources to provide spatial infrastructure; this will attract technology enterprises in fields such as integrated circuits, artificial intelligence and digital technology to establish bases for developing projects within the centre.

Conclusion

At present, Macao's social and economic development continues encountering risks and challenges, particularly its one-dimensional economic structure that remains fundamentally unchanged, resulting in limited resilience against risks. The entire society must accurately assess the situation, prepare for adverse situations, enhance awareness of potential risks and crises, and proactively identify, adapt to, and seek changes. The Government will forge ahead with reforms and innovation, steadfastly promote appropriate economic diversification, effectively aim towards the "1+4" appropriate economic diversification goal, accurately leverage the "Macao + Hengqin" position, fully seize national development opportunities, and assume responsibility for the development of the Guangdong-Macao In-depth Cooperation Zone in Hengqin as Macao's own affairs, thereby forging a new path for Macao's long-term development.

Simplicity is the way, and pragmatism is the key. Under the strong leadership of President Xi Jinping and the Central Government, and with the united efforts of all sectors of society and the general public, the MSAR Government will diligently study and uphold the spirit of the Fourth Plenary Session of the 20th CPC Central Committee and President Xi's series of important speeches; adhere to the philosophy of making progress, ensuring justice and implementing reform; and – with a pragmatic spirit, a proactive attitude, and an aspirational outlook – strive to realise the vision of building Macao as a city governed by the rule of law, and filled with vitality, cultural assets and happiness. The Government will continue creating new chapters in the great cause of "One country, two systems" with Macao characteristics, making new and greater contributions to the Chinese modernisation!

Sam Hou Fai

Chief Executive

The Macao Special Administrative Region